

Message Text

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ACTION EUR-03

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FM AMEMBASSY MOSCOW
TO SECSTATE WASHDC PRIORITY 9309

C O N F I D E N T I A L MOSCOW 9441

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FOR GARRISON FROM MATLOCK

E. O. 11652: GDS
TAGS: OGEN
SUBJECT: OFFICIAL INFORMAL

1. ALLOWING BOURCHIER TO STUDY AT GARMISH SOUNDS LIKE
EXCELLENT IDEA. HOWEVER, I CANNOT CONSULT AMBASSADOR
UNTIL HE RETURNS THIS WEEKEND.

2. OUR CONTACTS WITH MINISTRY OF FOREIGN TRADE (ZINOV'YEV) ON
ON THE PROPOSED MEETING OF THE DELEGATION OF US INSURANCE
UNDERWRITERS WITH DEPUTY MINISTER IVANOV, NOT UNEXPECTEDLY,
INDICATE A LACK OF ENTHUSIASM FOR THE VISIT. NOT ONLY ARE
WE SEEKING BUSINESS NOW HELD BY THE SOVIETS, BUT IN
GENERAL OUR WORKING CONTACTS ON OPERATIONAL PROBLEMS HAVE
RECENTLY BECOME MORE DIFFICULT. OUR EXPECTATION IS THAT
THE VISIT WILL BE DIFFICULT TO ARRANGE. TO MINIMIZE THE
HAGGLING WITH MFT, WE THINK THE DEPARTMENT AND MARAD,
IN CONSULTATION WITH THE UNDERWRITERS, SHOULD DEVELOP
A COMPLETE PROGRAM, INCLUDING PROPOSED DATES AND ORGANI-
ZATIONS FOR MEETINGS AND A REQUEST FOR ASSISTANCE IN
OBTAINING VISAS AND HOTEL ROOMS. WE SHOULD THEN BE INSTRUCTED
TO PRESENT THE PROGRAM TO MFT AND MAKE THE NECESSARY
FOLLOWUP ARRANGEMENTS.

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3. WE HAVE SENT IN VISA REQUEST (MOSCOW 9370) FOR
LYUDMILA FEDOSEYEVA, DAUGHTER OF FEDOSEYEV OF USA DIVISION,
MFA, TO VISIT UN. MFA NOTE ORIGINALLY STATED SHE WOULD ALSO
BE TRAVELING TO CONGEN SAN FRANCISCO AND EMBASSY WASHINGTON.
THIS WAS LATER CHANGED TO SMUN, NEW YORK ONLY, BUT POSSIBILITY
EXISTS THAT SHE MAY REQUEST PERMISSION TO TRAVEL TO CONGEN

AND EMBASSY. ALTHOUGH MFA SENT NOTE ONLY JUNE 23, WE WOULD APPRECIATE TIMELY AUTHORIZATION, IF FEASIBLE. FEDOSEYEV HAS ALREADY CALLED US ANXIOUSLY ABOUT IT. ANY HELP WOULD BE APPRECIATED, SINCE FEDOSEYEV IS ONE OF FEW PERSONS AROUND HERE WHO TRIES TO DO WHAT HE CAN FOR US, AND MFA ALSO USUALLY RESPONDS QUICKLY TO VISA APPLICATIONS FOR OUR KIDS AND GUESTS.

4. MOSCOW 9383 REPORTS THE FIZZLING OUT OF OUR CONSULAR TALKS BECAUSE OF WHAT WE REGARD AS A HIGHLY UNREASONABLE SOVIET STAND. THAT IS, IT APPEARS TO HAVE MADE US CONCESSION ON ISSUANCE OF DIPLOMATIC "A-1" VISAS TO MEMBERS OF SUPREME SOVIET AS A PRECONDITION FOR REACHING AGREEMENT ON ANY OF THE ITEMS RAISED DURING THE FIRST AND SECOND ROUNDS OF THE CONSULAR REVIEW. I THINK WE CAN CONVINCE THE SOVIET SIDE TO MODIFY ITS OBSTINACY ONLY IF WE ARRANGE SOME PROBLEMS FOR THEM. FOR EXAMPLE, THEY REFUSE TO EVEN DISCUSS THE QUESTION OF EXIT/ENTRY POINTS FOR OFFICIAL PERSONNEL. IN EFFECT, THEY HAVE NOT ONLY REFUSED TO GRANT US THE TEN POINTS WE REQUESTED BUT HAVE ALSO DENIED US THE OPPORTUNITY TO CHOOSE WHICH THREE EXIT/ENTRY POINTS WE WISH. AS YOU ARE AWARE, IF WE HAVE TO LIVE WITH THREE EXIT/ENTRY POINTS, WE WOULD PREFER TO SUBSTITUTE BREST FOR LENINGRAD ON BEHALF OF EMBASSY PERSONNEL. (LENINGRAD PROBABLY WISHES TO RETAIN MOSCOW, LENINGRAD AND VYBORG BUT WE CAN CHECK THIS OUT WITH THE CONGEN. WE KNOW THAT KIEV WOULD LIKE TO KEEP MOSCOW, CONFIDENTIAL

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KIEV AND VYBORG AS A MINIMUM).

5. THE MFA WOULD PROBABLY GRANT THE EMBASSY BREST VERY QUICKLY IF WE COULD INFORM IT THAT WE ARE PREPARED TO REMOVE NEW YORK AS AN AUTHORIZED SOVIET ENTRY POINT FOR SOVEMBASSY WASHINGTON AND REPLACE IT WITH BOSTON OR SOME OTHER OPEN CITY. IT IS NOT OUT OF THE QUESTION THAT THE MFA WOULD RETALIATE BY, FOR EXAMPLE, BLOCKING OUR HELSINKI TRAVEL BY REMOVING VYBORG AS AN EXIT/ENTRY POINT. THIS WOULD BE A GREAT INCONVENIENCE TO US, BUT WE COULD HOLD OUT LONGER WITHOUT VYBORG THAN THE SOVIETS COULD WITHOUT NEW YORK AS AN ENTRY POINT.

6. ANOTHER PRESSURE POINT WE PROPOSE TO APPLY IS ON TRANSIT VISAS. ALTHOUGH THE SOVIET SIDE FEIGNED INDIFFERENCE ON THIS ISSUE AT THE CLOSING SESSIONS OF THE TALKS, WE FREQUENTLY RECEIVE URGENT MFA APPEALS FOR EXPEDITIOUS EXCEPTIONS TO OUR THREE-WEEK RULE. FOR EXAMPLE, MOSCOW 9408 REPORTS ONE SUCH CASE. AS YOU ARE AWARE, WE HAVE HERETOFORE BEEN GENEROUSLY FORTHCOMING ON SUCH REQUESTS, BUT STARTING WITH THAT CASE, WE PROPOSE TO HANG TOUGH IN SELECTED CASES THAT WOULD BE OF MAXIMUM INCONVENIENCE TO THEM.

7. WE WOULD APPRECIATE YOUR COMMENTS ON THESE POINTS,
PARTICULARLY WHETHER YOU WOULD HAVE ANY TROUBLE IF THE EMBASSY
WERE TO MAKE AN OVJN CHANNEL PROPOSAL TO DEPARTMENT TO
SUBSTITUTE BOSTON FOR NEW YORK AS A SOVIET ENTRY POINT IF SOVIETS
UNWILLING TO AUTHORIZE MOSCOW/VYBORG/BREST FOR US.

8. REGARDING OUR RESPONSE TO STATE 139514 ON CSCE DEMARCHE
WHICH IS DUE JUNE 30. WE HAVE DRAFT WHICH WE WOULD PREFER
TO HOLD TO SHOW TO AMBASSADOR ON HIS RETURN JULY 2.
HENCE WE WILL PLAN TO SEND OUR REPLY IN ON JULY 5. IF
YOU MUST HAVE IT TOMORROW DESPITE LACK OF AMBASSADOR'S
APPROVAL, LET ME KNOW.

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9. IN MOSJOW 3444 IN THIS CHANNEL IN MID-MARCH WE ASKED
YOU TO ARRANGE TO INCREASE BY ONE THE NUMBER OF COPIES
OF THE FBIS DAILY REPORT ON THE SOVIET UNION BEING SENT
TO US BECAUSE ECON NEEDS ITS OWN COPY. THERE HAS BEEN
NO INCREASE YET. WOULD YOU LOOK INTO IT AGAIN FOR US AND
LET US KNOW WHERE THINGS STAND?
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